

PROCEEDINGS OF THE ELEVENTH ANNUAL ACQUISITION RESEARCH SYMPOSIUM

THURSDAY SESSIONS VOLUME II

Defense Contracting Trends by Platform Portfolio

David Berteau, Center for Strategic & International Studies Rhys McCormick, Center for Strategic & International Studies Gregory Sanders, Center for Strategic & International Studies

Published April 30, 2014

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Prepared for the Naval Postgraduate School, Monterey, CA 93943.



Report Documentation Page				Form Approved OMB No. 0704-0188	
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1. REPORT DATE 30 APR 2014	2 DEPORT TYPE			3. DATES COVERED 00-00-2014 to 00-00-2014	
4. TITLE AND SUBTITLE			5a. CONTRACT	NUMBER	
Defense Contracting Trends by Platform Portfolio				5b. GRANT NUMBER	
				5c. PROGRAM ELEMENT NUMBER	
6. AUTHOR(S)				5d. PROJECT NUMBER	
				5e. TASK NUMBER	
				5f. WORK UNIT NUMBER	
7. PERFORMING ORGANIZATION NAME(S) AND ADDRESS(ES) Center for Strategic & International Studies,1616 Rhode Island Avenue, NW, Washington, DC, 20036				8. PERFORMING ORGANIZATION REPORT NUMBER	
9. SPONSORING/MONITORING AGENCY NAME(S) AND ADDRESS(ES)				10. SPONSOR/MONITOR'S ACRONYM(S)	
				11. SPONSOR/MONITOR'S REPORT NUMBER(S)	
12. DISTRIBUTION/AVAILABILITY STATEMENT Approved for public release; distribution unlimited					
13. SUPPLEMENTARY NOTES					
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15. SUBJECT TERMS	A TWO V OF		15 1 10 10 10 10 10 10 10 10 10 10 10 10 1	10 141 005	10 141111111111111111111111111111111111
16. SECURITY CLASSIFICATION OF:			17. LIMITATION OF ABSTRACT	18. NUMBER OF PAGES	19a. NAME OF RESPONSIBLE PERSON
a. REPORT unclassified	b. ABSTRACT unclassified	c. THIS PAGE unclassified	Same as Report (SAR)	46	

The research presented in this report was supported by the Acquisition Research Program of the Graduate School of Business & Public Policy at the Naval Postgraduate School.

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Panel 14. Trends and Risks in the Global Industrial Base

Thursday, May 15, 2014

11:15 a.m. – 12:45 p.m.

Chair: John Birkler, Senior Fellow, Manager, Maritime Programs, RAND Corporation

Defense Contracting Trends by Platform Portfolio

David Berteau, Center for Strategic & International Studies Rhys McCormick, Center for Strategic & International Studies Gregory Sanders, Center for Strategic & International Studies

The Case for the Development of a Theoretical Framework for Defence Acquisition

Kevin Burgess, Cranfield University Thomas Ekström, The Swedish National Defence College

Identifying and Mitigating Industrial Base Risk for the DoD: Results of a Pilot Study

Sally Sleeper, OUSD(AT&L) Manufacturing and Industrial Base Policy Gene Warner, OUSD(AT&L) Manufacturing and Industrial Base Policy John Starns, Northrop Grumman Inc.



Defense Contracting Trends by Platform Portfolio

David Berteau—is senior vice president and director of the CSIS International Security Program, covering defense management, programs, contracting, and acquisition. His group also assesses national security economics and industry. Berteau is an adjunct professor at Georgetown University, a director of the Procurement Round Table, and a fellow of the National Academy of Public Administration and the Robert S. Strauss Center at the University of Texas. Prior to joining CSIS, he was director of national defense and homeland security for Clark & Weinstock, director of Syracuse University's National Security Studies Program, and a senior vice president at Science Applications International Corporation (SAIC). He served in the U.S. Defense Department under four defense secretaries, including four years as principal deputy assistant secretary of defense for production and logistics. Berteau graduated with a BA from Tulane University in 1971 and received his master's degree in 1981 from the LBJ School of Public Affairs at the University of Texas. [dberteau@csis.org]

Rhys McCormick—Center for Strategic & International Studies

Gregory Sanders—Center for Strategic & International Studies

Abstract

This presentation provides an overview from the Center for Strategic and International Studies (CSIS) of the U.S. defense industrial base from the perspective of contract obligations by the U.S. Department of Defense (DoD). It draws on data, charts, and analysis from current and existing CSIS projects and reports, and it represents a work in progress.

Introduction

This presentation, with notes, is submitted to the Naval Postgraduate School for the proceedings of the 11th Annual Acquisition Research Symposium. The charts contained herein may be updated or modified for actual presentation at the symposium. As is true for all CSIS analysis, the views represented in this presentation are those of the project team, not CSIS as an institution.

This analysis covers the period from 2000–2013. For the purpose of this analysis, all years are discussed are fiscal years, and all dollar figures are in constant 2013 billions. See the Methodology section for more details.

This presentation provides CSIS analysis of three aspects of the defense industrial base:

- Platform Portfolio (Overall and by component)
- Contract Obligations by Defense Component
- Platform Portfolio Competition by Product or Service Category



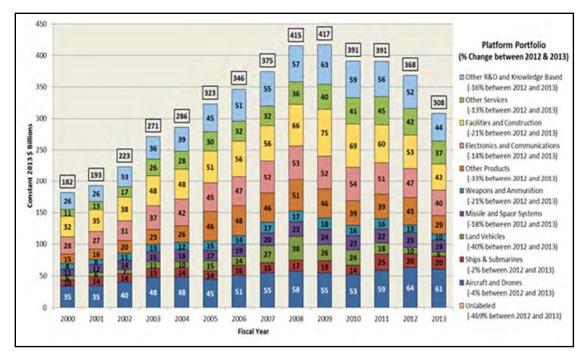


Figure 1. Defense Contract Obligations by Platform, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down Defense contract obligations by Platform Portfolio from 2000–2013. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total Defense contract obligations for that year. This chart breaks out overall Defense contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Electronics and Communications (includes products and services)
- Facilities and Construction (includes products and services)
- Other Services
- Other R&D and Knowledge Based
- Unlabeled (Contracts that cannot be classified due to either missing or contradictory information)

Note: These portfolios were created by the CSIS team for the purposes of this analysis. As the data and the analysis proceeds, the portfolio definitions and content may be modified. For more information on the methodology used to create these portfolios, please see the Methodology section.



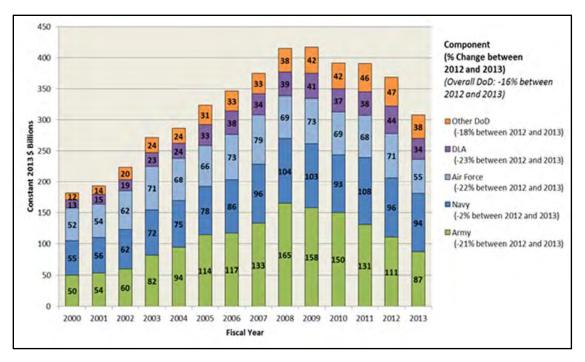


Figure 2. Defense Contract Obligations by Component, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down defense contract obligations by major DoD component: Army, Navy, Air Force, Defense Logistics Agency (DLA), and "Other DoD." "Other DoD" is a category that includes all contracting entities within the DoD that are not included in the other four components such as the Missile Defense Agency (MDA), TRICARE, and U.S. Transportation Command (USTRANSCOM).



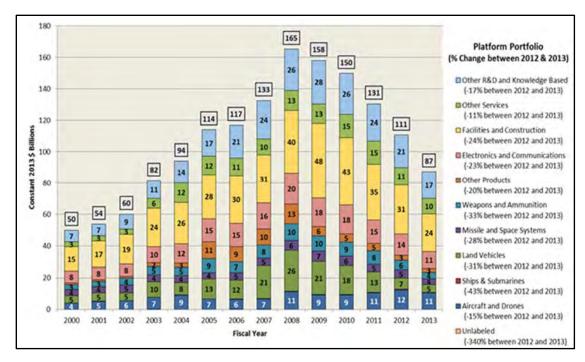


Figure 3. Army Contract Obligations by Platform Portfolio, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down Army contract obligations by Platform Portfolio from 2000–2013. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total Army contract obligations for that year. This chart breaks out Army contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Electronics and Communications
- Facilities and Construction
- Other Services
- Other R&D and Knowledge Based
- Unlabeled



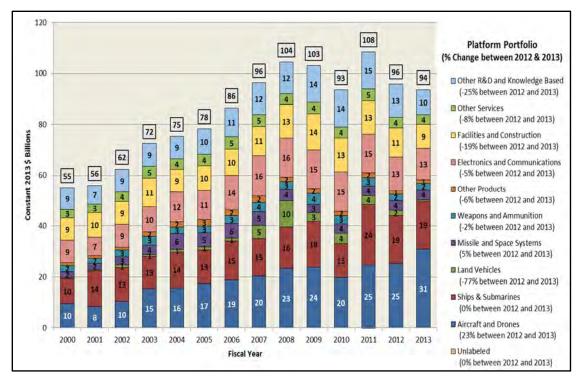


Figure 4. Navy Contract Obligations by Platform Portfolio, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down Navy contract obligations by Platform Portfolio from 2000–2013. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total Navy contract obligations for that year. This chart breaks out overall Navy contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Electronics and Communications
- Facilities and Construction
- Other Services
- Other R&D and Knowledge Based
- Unlabeled



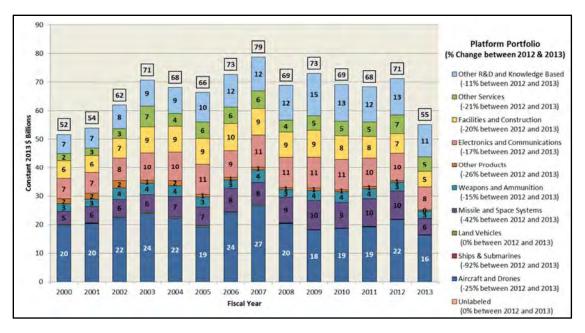


Figure 5. Air Force Contract Obligations by Platform Portfolio, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down Air Force contract obligations by Platform Portfolio from 2000–2013. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total Air Force contract obligations for that year. This chart breaks out Air Force contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Electronics and Communications
- Facilities and Construction
- Other Services
- Other R&D and Knowledge Based
- Unlabeled



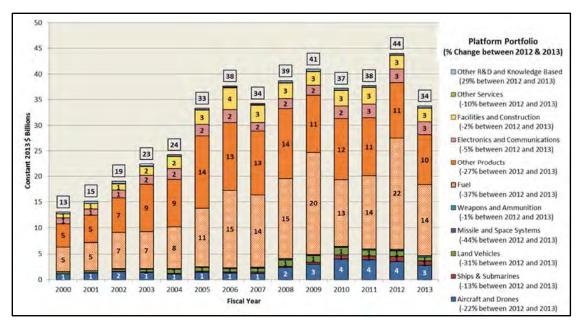


Figure 6. DLA Contract Obligations by Platform Portfolio, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart shows Defense Logistics Agency obligations by Platform Portfolio from 2000–2013. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total DLA contract obligations for that year. This chart breaks out Defense Logistics Agency contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Fuels
- Electronics and Communications
- Facilities and Construction
- Other Services
- Other R&D and Knowledge Based

Fuels has been broken from the portfolio category of "Other Products" for this DLA chart only, because of its importance in DLA contracts. "Unlabeled" was removed from this DLA chart only, because the total sum of unlabeled contracts was inconsequential from 2000-2013.



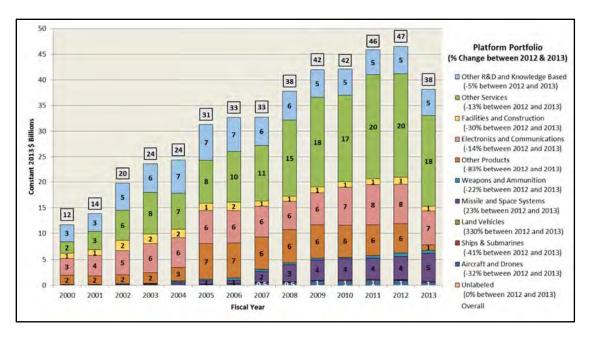


Figure 7. "Other DoD" Contract Obligations by Platform Portfolio, 2000–2013 (Source: Federal Procurement Data System; CSIS analysis)

This chart breaks down "Other DoD" contract obligations by Platform Portfolio from 2000–2013. "Other DoD" includes all other DoD components, such as the Missile Defense Agency, TRICARE and USTRANSCOM. The left hand axis shows total contract obligations for each platform portfolio in constant 2013 billions of dollars. The gray box above each column contains total "Other DoD" contract obligations for that year. This chart breaks out "Other DoD" contracts into the following platform portfolios:

- Aircraft and Drones
- Ships and Submarines
- Land Vehicles
- Missile and Space Systems
- Weapons and Ammunition
- Other Products
- Electronics and Communications
- Facilities and Construction
- Other Services
- Other R&D and Knowledge Based
- Unlabeled



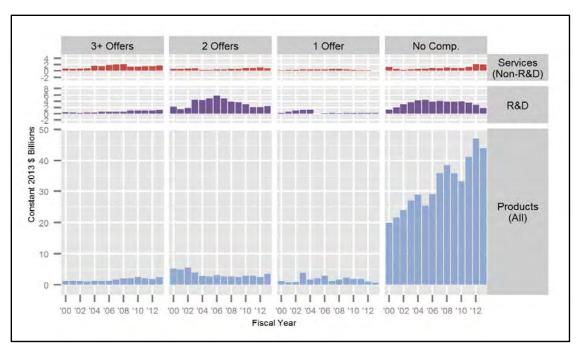


Figure 8. Aircraft and Drones Contract Obligations by Competition, by Product or Service Category, 2000–2013

The next four charts (Figures 8–11) represent examples of contract competition data for selected Platform Portfolio categories. The CSIS team selected Aircraft and Drones, Ships and Submarines, Missile and Space Systems, and Electronics and Communications for their size and composition of contract types. In addition, these portfolios represents sectors where there has been competitive concerns since industry consolidation in the 1990s.

The taxonomy for CSIS categorization of competition can be found in the appendix.

This chart (Figure 8) breaks down Aircraft and Drones contract obligations by competition by Product or Service Categories (PSC). The right side of the charts shows the separation of the Aircraft and Drone platform portfolio into their Product or Service Category. The Top line shows the five different competition categories based on the number of offers received. The left hand of chart shows the sum total of contract obligations in each PSC in constant 2013 billions of dollars. Please note, the scale for each PSC is different, depending on the relative size of the PSC compared to the other PSCs within the platform portfolio.



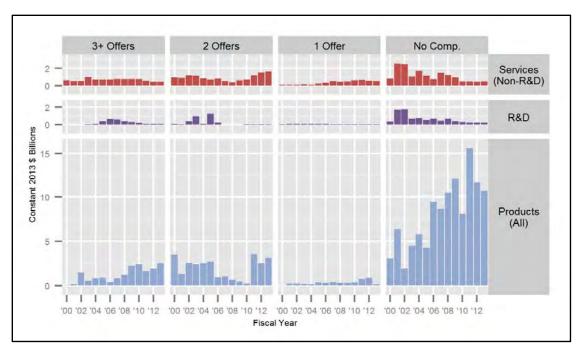


Figure 9. Ships and Submarines Contract Obligations by Competition, by Product or Service Category, 2000–2013

This chart breaks down Ships and Submarines platform portfolio contract obligations by competition by Product or Service Categories (PSC). The right side of the charts shows the separation of the Ships and Submarines platform portfolio into their Product or Service Category. The Top line shows the five different competition categories based on the number of offers received. The left hand of chart shows the sum total of contract obligations in each PSC in constant 2013 billions of dollars. Please note, the scale for each PSC is different, depending on the relative size of the PSC compared to the other PSCs within the platform portfolio.



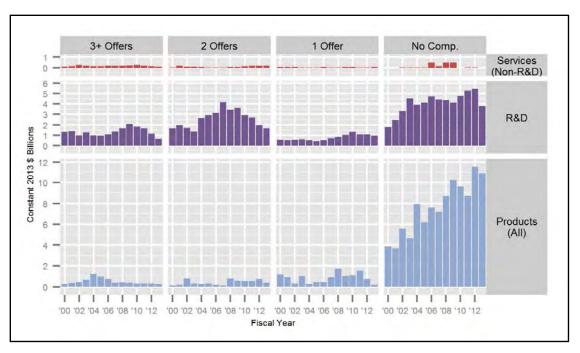


Figure 10. Missile and Space Systems Contract Obligations by Competition, by Product or Service Category, 2000–2013

This chart breaks down Missile and Space Systems platform portfolio contract obligations by competition by Product or Service Categories (PSC). The right side of the charts shows the separation of the Missile and Space Systems platform portfolio into their Product or Service Category. The Top line shows the five different competition categories based on the number of offers received. The left hand of chart shows the sum total of contract obligations in each PSC in constant 2013 billions of dollars. Please note, the scale for each PSC is different, depending on the relative size of the PSCs compared to the other PSCs within the platform portfolio.



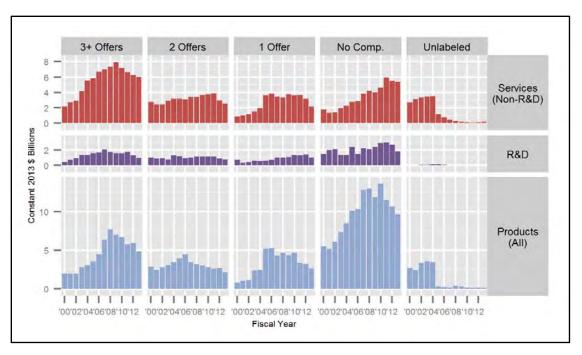


Figure 11. Electronics and Communications Contract Obligations by Competition, by Product or Service Category, 2000–2013

This chart breaks down Electronics and Communications platform portfolio contract obligations by competition by Product or Service Categories (PSC). The right side of the charts shows the separation of the Electronics and Communications platform portfolio into their Product or Service Category. The top line shows the five different competition categories based on the number of offers received. The left hand of chart shows the sum total of contract obligations in each PSC in constant 2013 billions of dollars. Please note, the scale for each PSC is different, depending on the relative size of the PSCs compared to the other PSCs within the platform portfolio.

Methodology

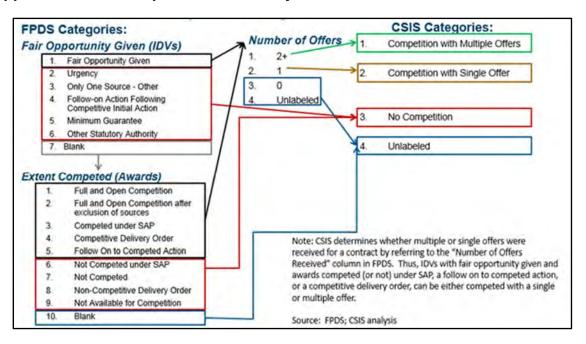
The following methodology notes apply to the CSIS analysis that underlies all of the charts in the presentation except where noted. Comments and questions are welcome and can be directed to Rhys McCormick at rmccormick@csis.org.

- The Federal Procurement Data System (FPDS) was the primary source for this report.
- Federal regulations only require that all unclassified prime contracts worth \$2,500 and above be reported to FPDS.
- FPDS data are constantly being updated, including those for back years. As a consequence, the dollar totals for a given year can vary between reports.
- Contract classifications sometimes differ between FPDS and individual companies, resulting in some contracts that a company considers as services being labeled as products by FPDS and vice versa.
- OCO and supplementals are not separately classified in FPDS.
- All dollar figures are in constant 2013 dollars.



- A full explanation of the methodology used in this analysis, along with charts and data tables from the study team's FY2012 report, are available online at http://www.csis.org/NSPIR/DoD
- The 10 platform portfolios were created by the CSIS study team using two variables:
 - First, contract obligations were classified using DoD Claimant Program Code, which is explicitly platform-focused.
 - Second, in those cases where the DoD Claimant Program Code was missing or not platform specific (e.g., Services or Subsistence) obligations were classified using the Product or Services Code.
- Each platform portfolio contains the records of all contracts that fall within that specific platform portfolio
 - For example, within the Aircraft platform portfolio you find contracts with the following service categories:
 - Equipment Related Services
 - Products
 - Professional and Management Support

Appendix: CSIS Competition Taxonomy



About CSIS

At a time of new global opportunities and challenges, the Center for Strategic and International Studies (CSIS) provides strategic insights and policy solutions to decision makers in government, international institutions, the private sector, and civil society. A bipartisan, nonprofit organization headquartered in Washington, DC, CSIS conducts research and analysis and develops policy initiatives that look into the future and anticipate change.



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Defense Contracting Trends by Platform Portfolio

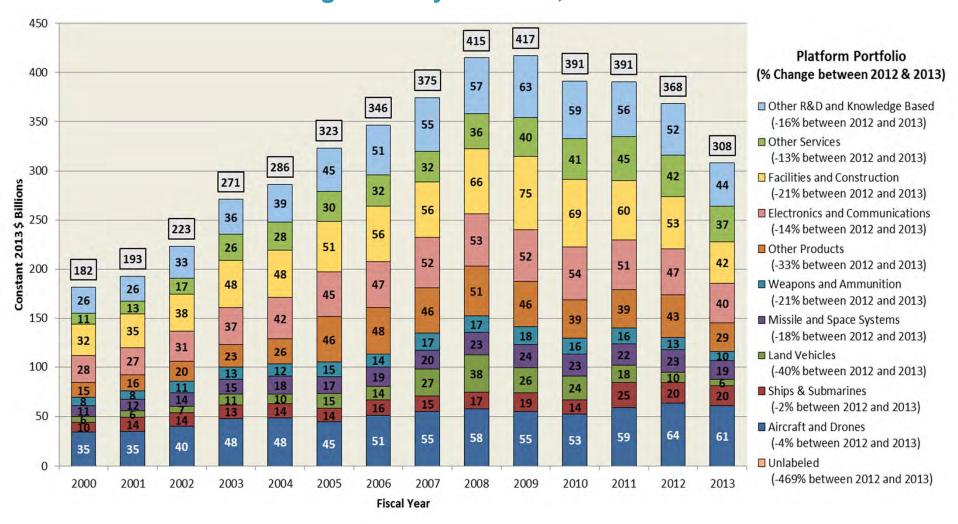
Presenters: David Berteau & Gregory Sanders

Co-Authors: Rhys McCormick

May 15, 2015

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Defense Contract Obligations by Platform, 2000-2013



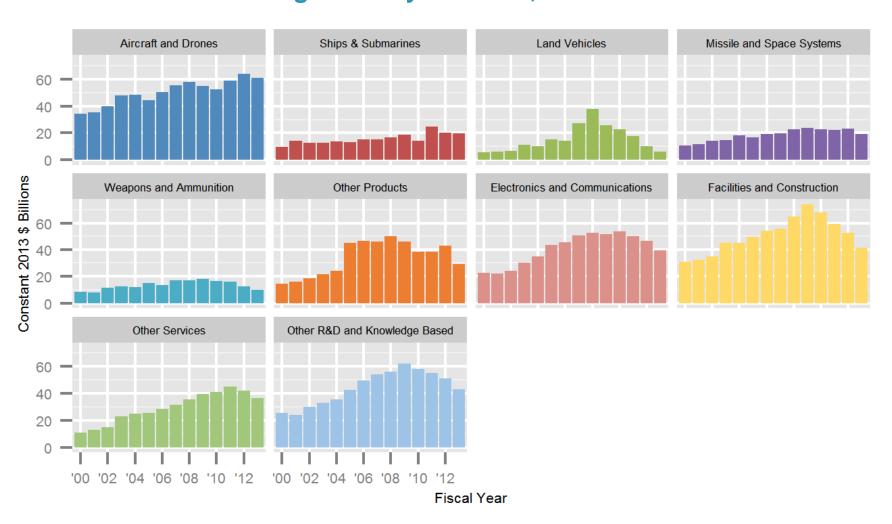
Methodology

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- OCO and supplementals are not separately classified in FPDS.
- All dollar figures are in constant 2013 dollars

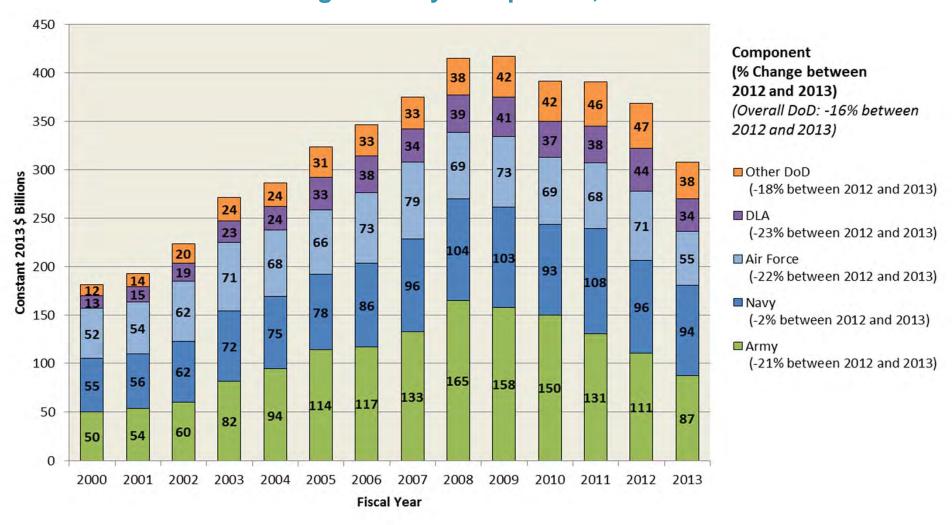
Methodology (Continued)

- The ten platform portfolios were created by the CSIS study team using two variables:
 - First, contract obligations were classified using DoD Claimant Program Code, which is explicitly platform-focused
 - o Second, in those cases where the DoD Claimant Program was missing or not platform specific (e.g. Services or Subsistence) obligations were classified using Product or Services Code
- Within each platform portfolio contains the records of all contracts that fall within that specific platform portfolio
 - o For example, within the Aircraft platform portfolio you find contracts with the following service categories:
 - Equipment Related Services
 - Products
 - Professional and Management Support

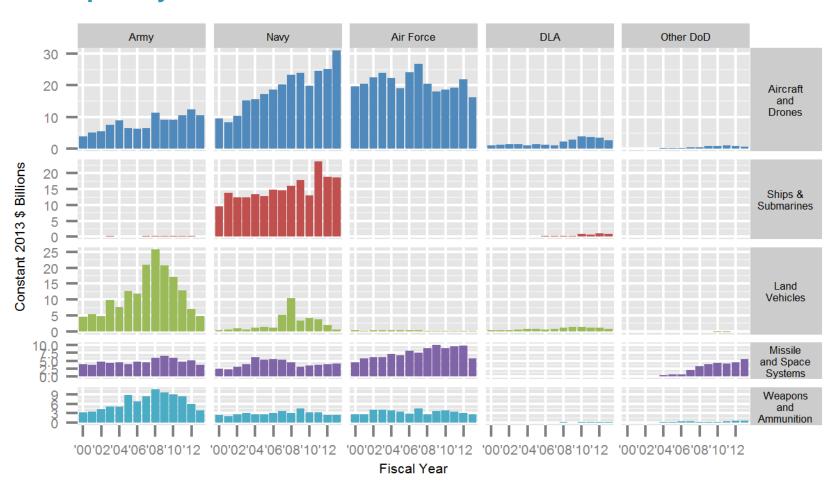
Defense Contract Obligations by Platform, 2000-2013



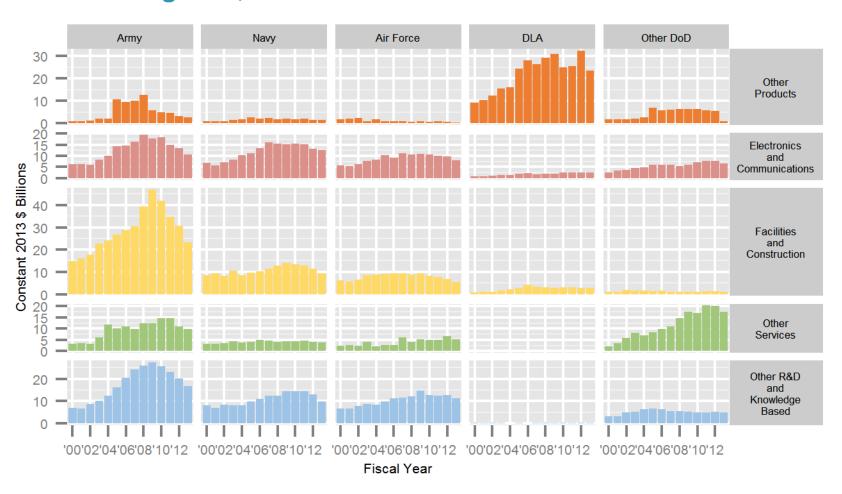
Defense Contract Obligations by Component, 2000-2013



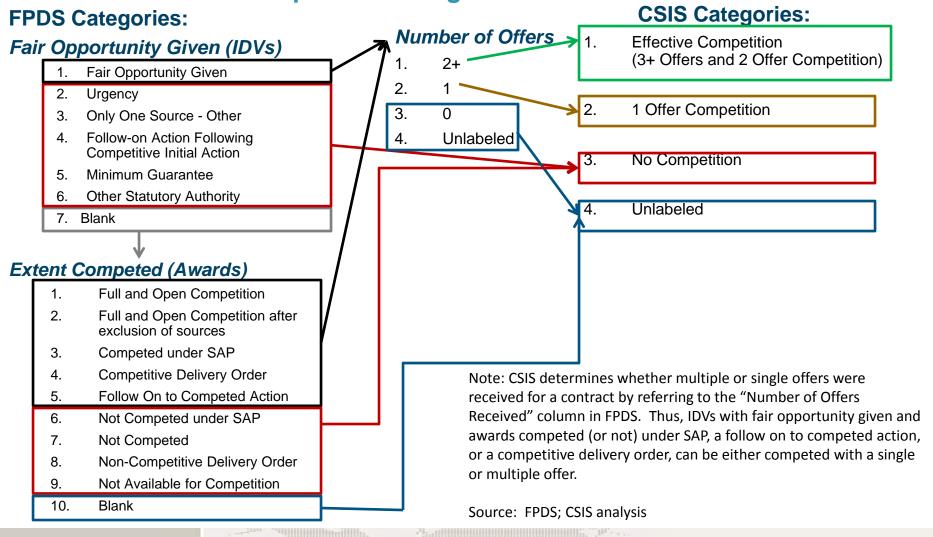
Defense Contract Obligations by Component and Platform, Weapon Systems 2000-2013



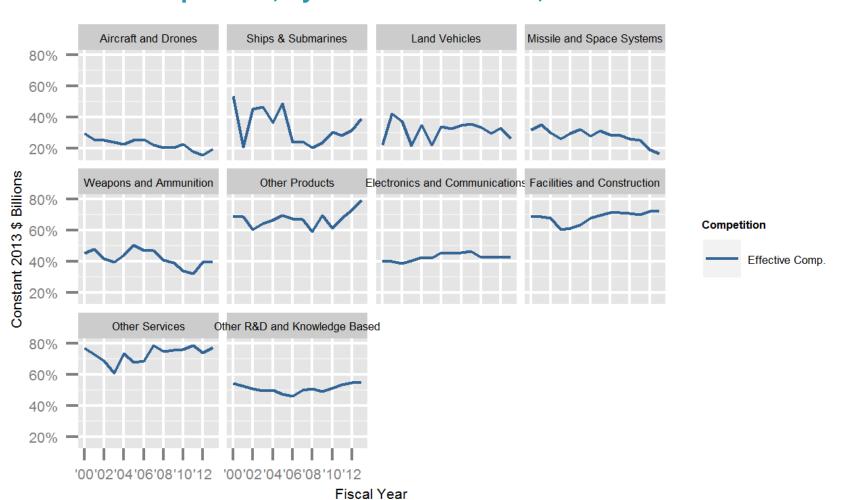
Defense Contract Obligations by Component and Platform, Other Categories, 2000-2013



FPDS vs. CSIS Competition Categories Flow Chart

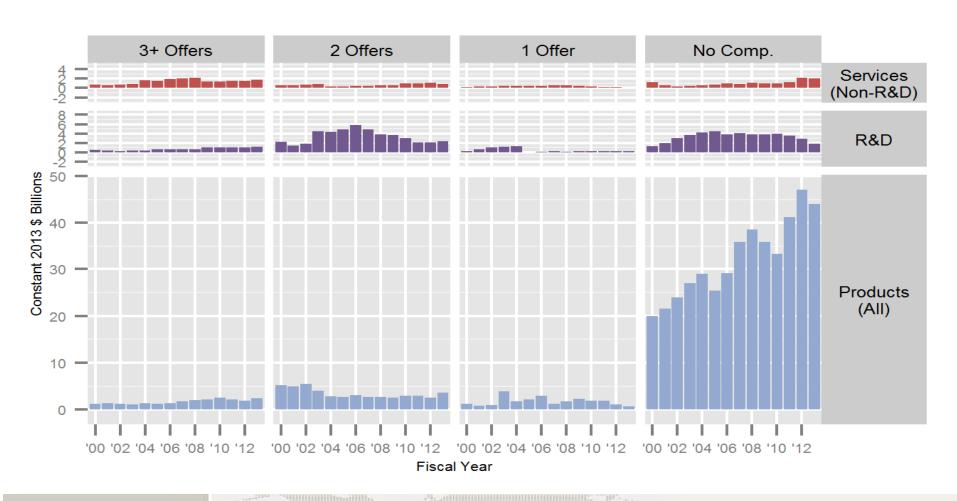


Effective Competition, by Platform Portfolio, 2000-2013

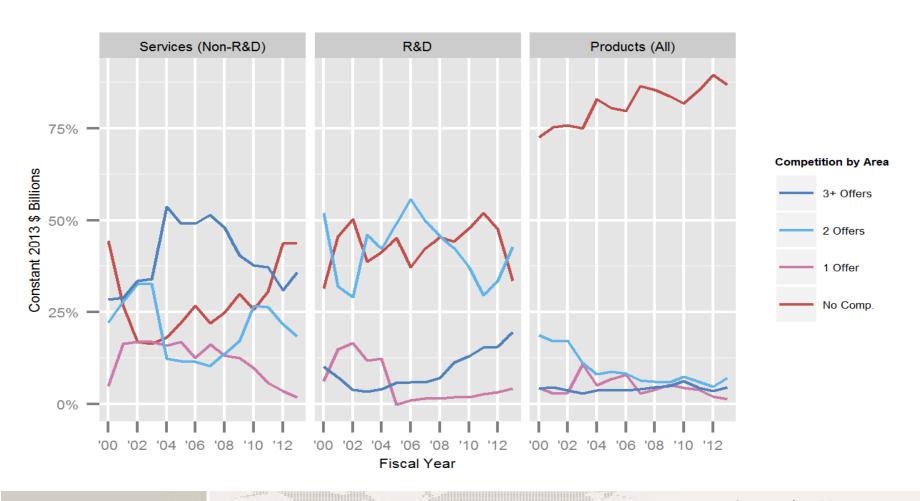




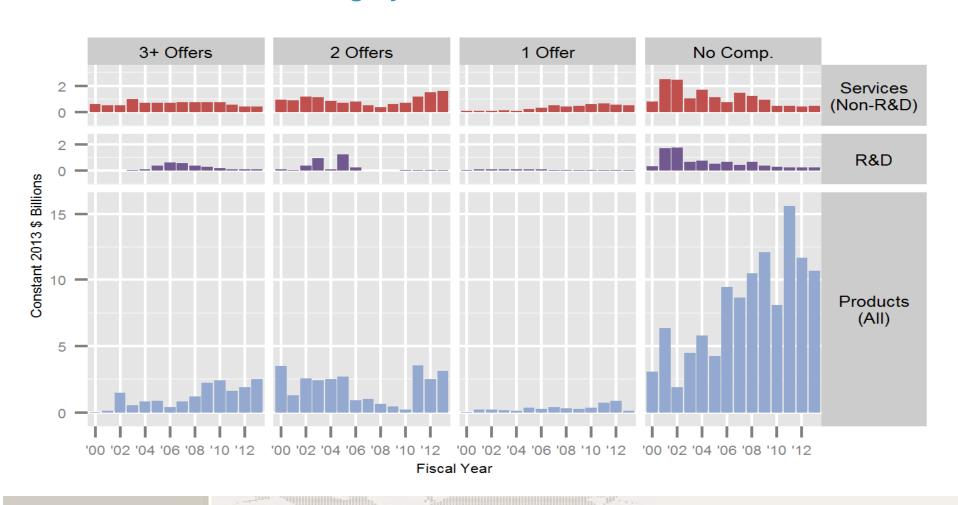
Aircraft and Drones Contract Obligations by Competition, by Product or Service Category, 2000-2013



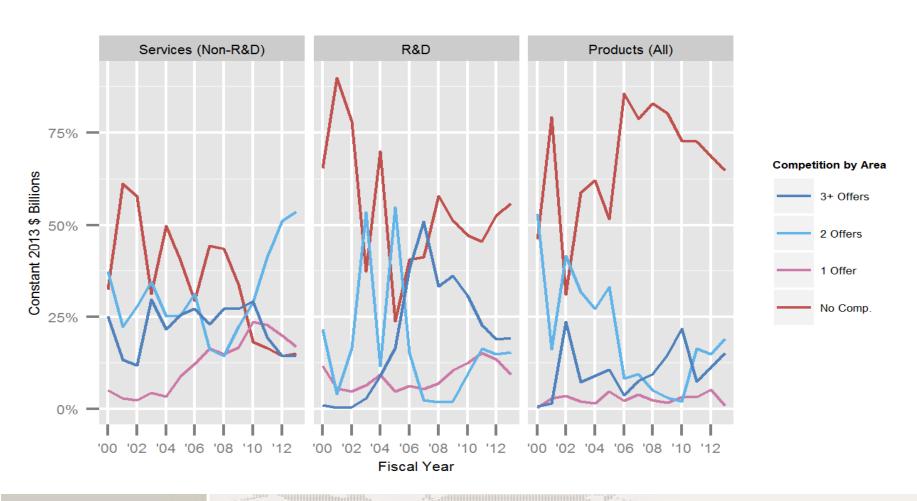
Aircraft and Drones Contract Obligations by Competition, by Product or Service Category, 2000-2013



Ships and Submarines Contract Obligations by Competition, by Product or Service Category, 2000-2013



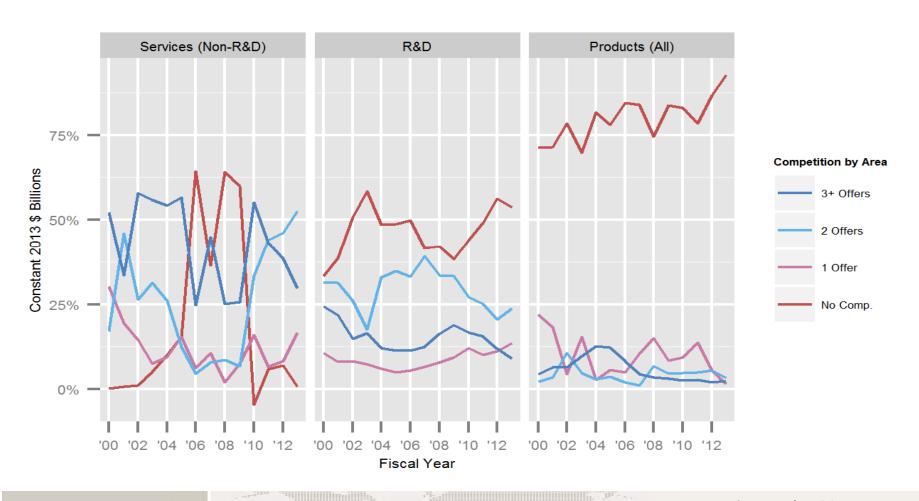
Ships and Submarines Contract Obligations by Competition, by Product or Service Category, 2000-2013



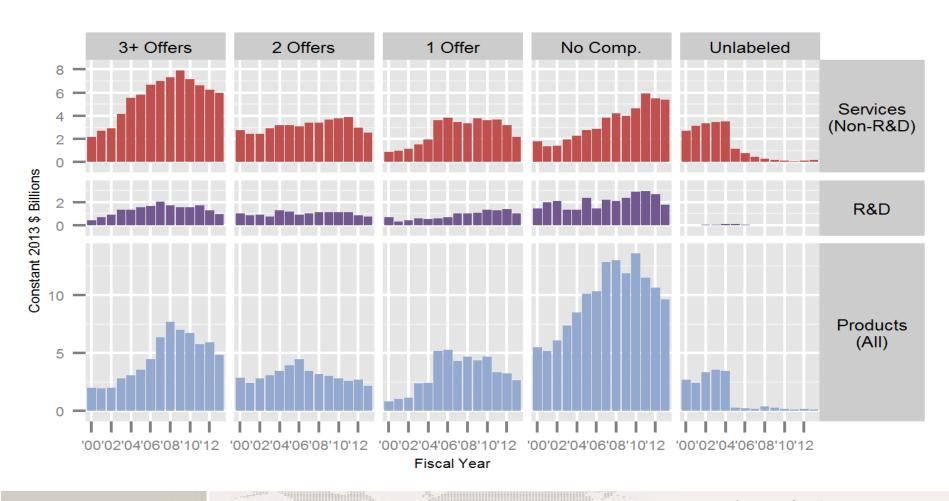
Missiles and Space Systems Contract Obligations by Competition, by Product or Service Category, 2000-2013



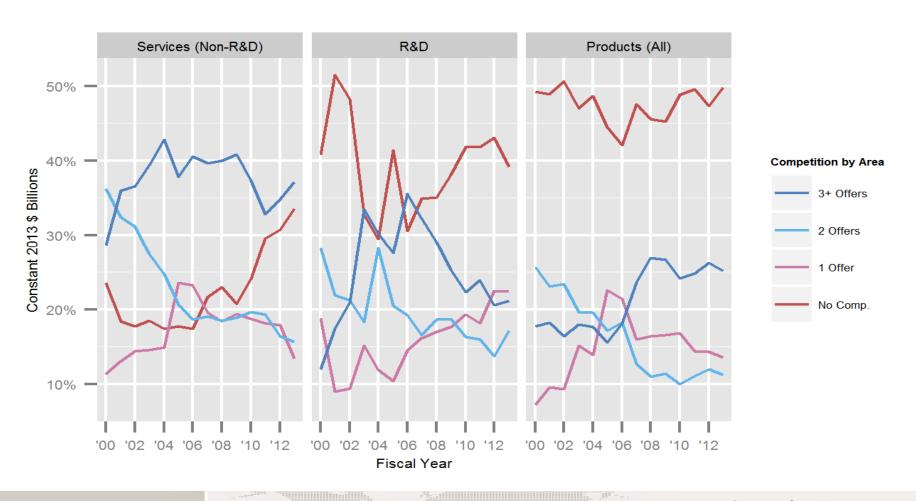
Missiles and Space Systems Contract Obligations by Competition, by Product or Service Category, 2000-2013



Electronics and Communications Contract Obligations by Competition, by Product or Service Category, 2000-2013



Electronics and Communications Contract Obligations by Competition, by Product or Service Category, 2000-2013



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Thank You!

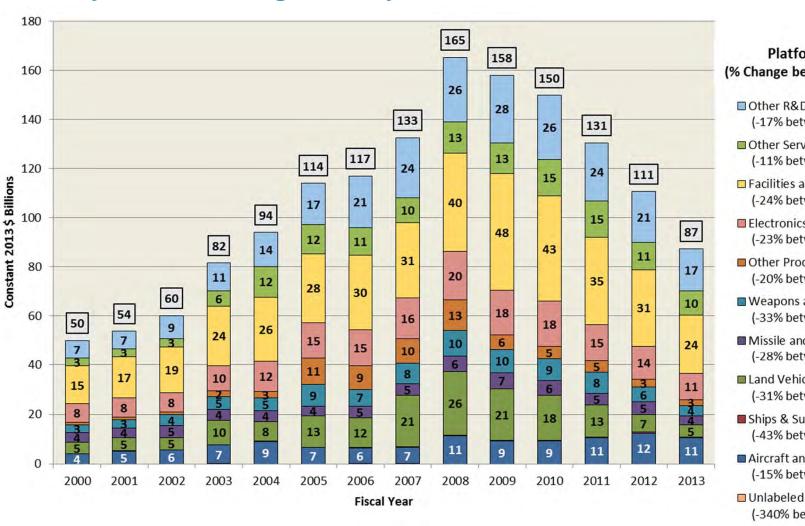
Further questions on the data, methodology, or research can be emailed to Gregory Sanders at gsanders@csis.org

Full data tables for all charts, plus additional data breakdowns (by DoD Component and by Products/Services/R&D) are available online at http://www.csis.org/NSPIR/DoD

Appendix



Army Contract Obligations by Platform Portfolio, 2000-2013

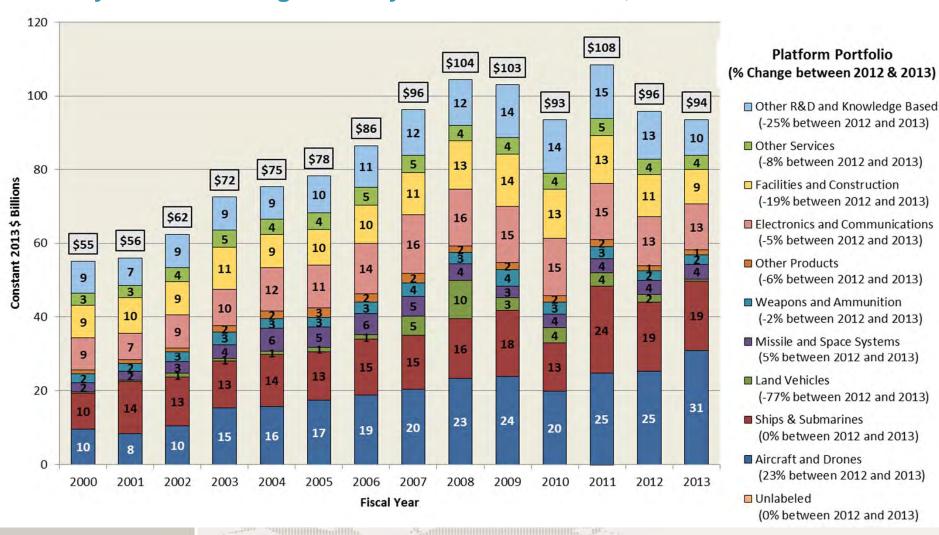


Platform Portfolio (% Change between 2012 & 2013)

- Other R&D and Knowledge Based (-17% between 2012 and 2013)
- Other Services (-11% between 2012 and 2013)
- □ Facilities and Construction (-24% between 2012 and 2013)
- Electronics and Communications (-23% between 2012 and 2013)
- Other Products (-20% between 2012 and 2013)
- Weapons and Ammunition (-33% between 2012 and 2013)
- Missile and Space Systems (-28% between 2012 and 2013)
- Land Vehicles (-31% between 2012 and 2013)
- Ships & Submarines (-43% between 2012 and 2013)
- Aircraft and Drones (-15% between 2012 and 2013)
- Unlabeled (-340% between 2012 and 2013)

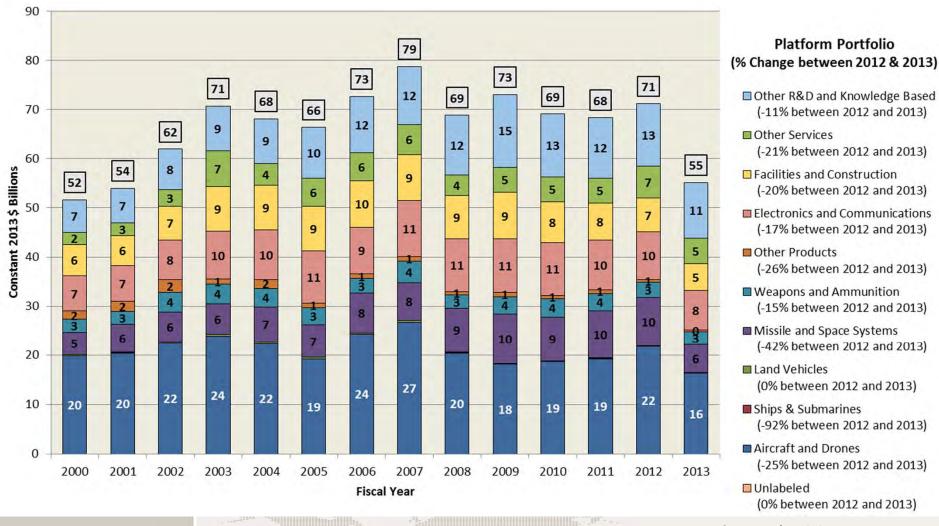


Navy Contract Obligations by Platform Portfolio, 2000-2013



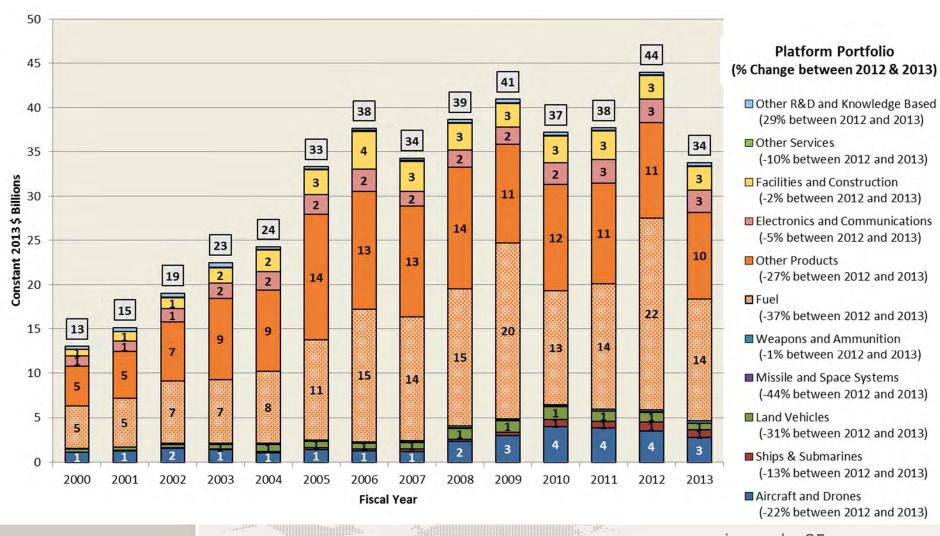


Air Force Contract Obligations by Platform Portfolio, 2000-2013



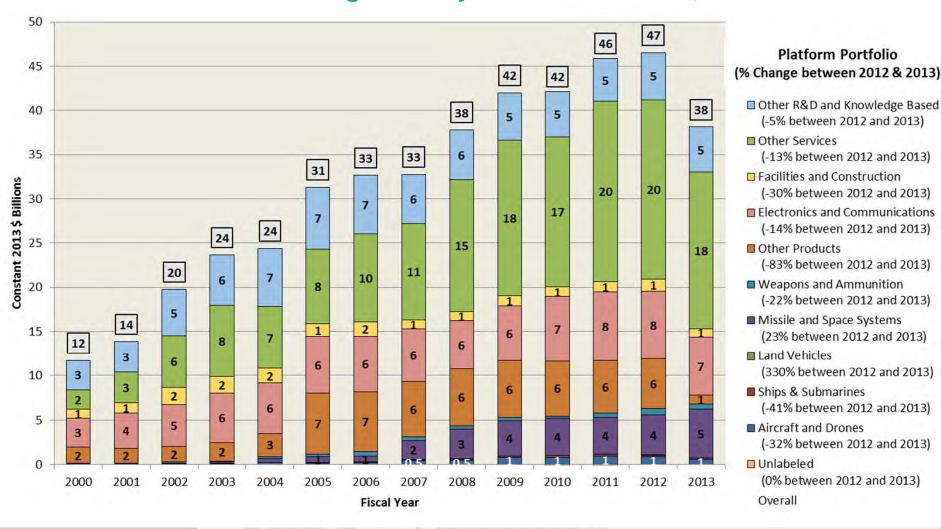


DLA Contract Obligations by Platform Portfolio, 2000-2013



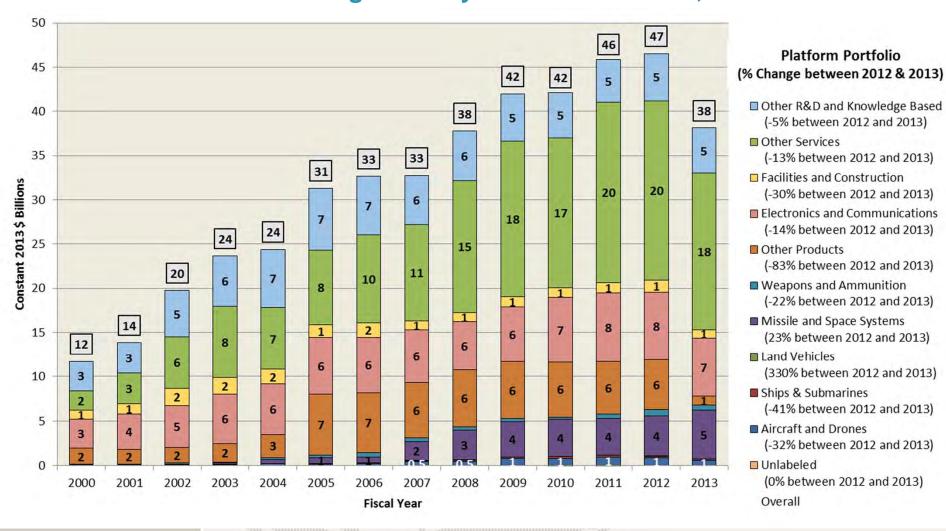
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Other DoD Contract Obligations by Platform Portfolio, 2000-2013





Other DoD Contract Obligations by Platform Portfolio, 2000-2013



DoD Contract Obligations In Context, 2000-2013

